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6 IN THE UNITED STATES DISTRICT COURT
7 FOR THE EASTERN DISTRICT OF CALIFORNIA

8 CARLOS VELEZ,

9 Plaintiff, No. CIV S-05-0054 FCD PAN

10 vs.

11 JO ANNE B. BARNHART,
12 Commissioner of Social Security,

13 Defendant. FINDINGS & RECOMMENDATIONS

14 _____ /
15 Plaintiff seeks judicial review of a final decision of the Commissioner of Social
16 Security (“Commissioner”) denying applications for Disability Insurance Benefits (“DIB”) under
17 Title II of the Social Security Act (“Act”). For the reasons discussed below, the court
18 recommends plaintiff’s motion for summary judgment be denied, the Commissioner’s cross-
19 motion for summary judgment be denied, and that this matter be remanded for further
20 development of the record and further findings consistent with this order.

21 I. Factual and Procedural Background

22 In a decision dated April 27, 2004, the ALJ determined plaintiff was not disabled.¹

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24 ¹ Disability Insurance Benefits are paid to disabled persons who have contributed to the
25 Social Security program, 42 U.S.C. § 401 *et seq.* Supplemental Security Income (“SSI”) is paid
26 to disabled persons with low income. 42 U.S.C. § 1382 *et seq.* Under both provisions, disability
is defined, in part, as an “inability to engage in any substantial gainful activity” due to “a
medically determinable physical or mental impairment.” 42 U.S.C. §§ 423(d)(1)(a) &

1 The ALJ's decision became the final decision of the Commissioner when the Appeals Council
2 denied plaintiff's request for review. The ALJ found plaintiff had severe impairments of diabetes
3 mellitus, chronic neck pain, degenerative disc disease, carpal tunnel syndrome, asthma, obesity,
4 impaired left ventricular function, organic heart disease with documented prior occlusion of the
5 left anterior descending coronary artery that was treated, bilateral DeQuervain's disease and
6 lateral epicondylitis, and coronary artery disease, but that these impairments did not meet or
7 medically equal a listed impairment; plaintiff's subjective allegations regarding his limitations
8 were not totally credible; plaintiff had the residual functional capacity to lift 20 pounds
9 occasionally and 10 pounds frequently; walk, stand, and sit for six hours in an eight hour
10 workday; occasionally climb and balance, but not on ropes, ladders, or scaffolds; occasionally
11 perform hand manipulations and perform no more than limited keyboarding; plaintiff should
12 avoid repetitive forceful handling, fingering, and feeling; concentrated exposure to vibration,

13 1382c(a)(3)(A). A five-step sequential evaluation governs eligibility for benefits. See 20 C.F.R.
14 §§ 423(d)(1)(a), 416.920 & 416.971-76; Bowen v. Yuckert, 482 U.S. 137, 140-42 (1987). The
15 following summarizes the sequential evaluation:

16 Step one: Is the claimant engaging in substantial gainful
17 activity? If so, the claimant is found not disabled. If not, proceed
18 to step two.

Step two: Does the claimant have a "severe" impairment?
19 If so, proceed to step three. If not, then a finding of not disabled is
20 appropriate.

Step three: Does the claimant's impairment or combination
21 of impairments meet or equal an impairment listed in 20 C.F.R., Pt.
22 404, Subpt. P, App.1? If so, the claimant is automatically
23 determined disabled. If not, proceed to step four.

Step four: Is the claimant capable of performing his past
24 work? If so, the claimant is not disabled. If not, proceed to step
25 five.

Step five: Does the claimant have the residual functional
26 capacity to perform any other work? If so, the claimant is not
disabled. If not, the claimant is disabled. _____

Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995).

The claimant bears the burden of proof in the first four steps of the sequential evaluation
process. Bowen, 482 U.S. at 146 n.5. The Commissioner bears the burden if the sequential
evaluation process proceeds to step five. Id.

1 pulmonary irritants, and hazards; and more than limited walking on uneven terrain; plaintiff has
2 the residual functional capacity to perform a significant range of light work; there are a
3 significant number of jobs in the national economy that plaintiff could perform, such as technical
4 support specialist, teacher's aid, and computer salesperson; and plaintiff is not disabled.

5 Administrative Transcript ("AT") 33-34. Plaintiff contends that the ALJ erred in determining
6 that plaintiff's combined medical impairments did not equal a listed impairment; the ALJ failed
7 to accord the appropriate weight to the opinion of plaintiff's treating physician; the ALJ erred in
8 rejecting the opinion of the medical expert; the ALJ erred in finding plaintiff to be not entirely
9 credible; and the ALJ erred in his determination of plaintiff's residual functional capacity.

10 II. Standard of Review

11 The court reviews the Commissioner's decision to determine whether (1) it is
12 based on proper legal standards under 42 U.S.C. § 405(g), and (2) substantial evidence in the
13 record as a whole supports it. Copeland v. Bowen, 861 F.2d 536, 538 (9th Cir. 1988) (citing
14 Desrosiers v. Secretary of Health and Human Services, 846 F.2d 573, 575-76 (9th Cir. 1988)).

15 Substantial evidence means more than a mere scintilla of evidence, but less than a
16 preponderance. Saelee v. Chater, 94 F.3d 520, 521 (9th Cir. 1996) (citing Sorenson v.
17 Weinberger, 514 F.2d 1112, 1119 n.10 (9th Cir. 1975)). "It means such relevant evidence as a
18 reasonable mind might accept as adequate to support a conclusion." Richardson v. Perales, 402
19 U.S. 389, 402, 91 S. Ct. 1420 (1971) (quoting Consolidated Edison Co. v. N.L.R.B., 305 U.S.
20 197, 229, 59 S. Ct. 206 (1938)). The record as a whole must be considered, Howard v. Heckler,
21 782 F.2d 1484, 1487 (9th Cir. 1986), and both the evidence that supports and the evidence that
22 detracts from the ALJ's conclusion weighed. See Jones v. Heckler, 760 F.2d 993, 995 (9th Cir.
23 1985). The court may not affirm the ALJ's decision simply by isolating a specific quantum of
24 supporting evidence. Id.; see also Hammock v. Bowen, 879 F.2d 498, 501 (9th Cir. 1989). If
25 substantial evidence supports the administrative findings, or if there is conflicting evidence
26 supporting a finding of either disability or nondisability, the finding of the ALJ is conclusive, see

1 Sprague v. Bowen, 812 F.2d 1226, 1229-30 (9th Cir. 1987), and may be set aside only if an
2 improper legal standard was applied in weighing the evidence, see Burkhart v. Bowen, 856 F.2d
3 1335, 1338 (9th Cir. 1988).

4 III. Analysis

5 a. The ALJ Improperly Rejected the Medical Expert's Opinion that Plaintiff's Cardiac
6 Condition Met or Equaled a Listed Impairment.²

7 At the hearing, the ALJ took evidence from a non-treating, non-examining
8 medical expert (ME). During his testimony, this expert, Dr. Dhaliwal, explained the medical
9 record, offered an opinion that plaintiff met two of the statutory criteria for disability, and
10 provided a functional assessment of plaintiff capabilities in light of his limitations. While the
11 ALJ gave proper reasons for rejecting some of the ME's conclusions, he erred when he rejected
12 Dr. Dhaliwal's opinion that plaintiff met the regulatory criteria for cardiac disability.

13 The ALJ summoned the ME to testify at the hearing. AT 129. The expert's place
14 at the hearing does not entitle him to preferred status when evaluating medical opinions. See
15 Morgan v. Commissioner of Social Sec. Admin., 169 F.3d 595, 602 (9th Cir. 1999)(applying the
16 standard method of weighing medical evidence for all medical opinions, including those offered
17 by non-treating, non-examining physicians who testify at the hearing). As with other non-
18 examining physicians, the refusal by the ALJ to give full credit to the testifying ME's opinion
19 must be supported by substantial evidence in the record.

20 After reviewing the entire medical record, Dr. Dhaliwal testified that plaintiff met
21 the statutory requirements for disability under Social Security Regulations "Listing of
22 Impairments" ("Listings") 1.04A (Spinal Impairment) and 4.02B (Cardiac). The Listings are
23 comprised of impairments to fourteen categories of body systems that are severe enough to
24 preclude a person from performing gainful activity. Young v. Sullivan, 911 F.2d 180, 183-84

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26 ²Due to the nature of its findings, the court is addressing the arguments in a different
order than plaintiff briefed them.

1 (9th Cir. 1990); 20 C.F.R. § 404.1520(d). Conditions described in the listings are considered so
2 severe that they are irrebuttably presumed disabling. 20 C.F.R. § 404.1520(d). In meeting or
3 equaling a listing, all the requirements of that listing must be met. Key v. Heckler, 754 F.2d
4 1545, 1550 (9th Cir. 1985).

5 With regards to plaintiff's spinal impairment, the listings require a number of
6 elements. A spinal impairment meets or equals Listing 1.04A if the impairment compromises the
7 nerve root or the spinal cord and manifests symptoms of "nerve root compression characterized
8 by neuroanatomic distribution of pain, limitation of motion of the spine, and motor loss (atrophy
9 with associated muscle weakness or muscle weakness)." 20 C.F.R. § 404, Part 404, Subpart P,
10 Appendix 1, Listing 1.04. In spite of his testimony that plaintiff met the listing, Dr. Dhaliwal
11 specifically stated that there was no motor loss atrophy. AT 575. Given this deficiency, the
12 ALJ's rejection of the ME's opinion for this listing was not in error.

13 The ME's inability to identify all of the requirements contained in Listing 1.04A
14 was a sufficient basis upon which to conclude that plaintiff's spinal impairments did not meet the
15 statutory requirements for disability. However, the ALJ erred in his summary rejection of the
16 ME's opinion that plaintiff met the cardiac listing. In disagreeing with the ME that plaintiff met
17 Listing 4.02B, the ALJ provided no reasons supported by substantial evidence in the record;
18 rather, he simply restated the requirements of the listing without giving any analysis or
19 application of the evidence to the regulation. In addition, the ALJ incorrectly stated the evidence
20 as it concerned the ME's testimony. As a result, this case should be remanded back to the ALJ
21 for further proceedings in order to permit a proper evaluation of the ME's testimony and the
22 medical evidence.

23 Dr. Dhaliwal concluded that plaintiff suffered from a cardiac condition that met
24 the requirements of Listing 4.02B. AT 579. Listing 4.02B requires the following:

25 B. Documented cardiac enlargement by appropriate imaging
26 techniques (see 4.02A) or ventricular dysfunction manifested by
S3, abnormal wall motion, or left ventricular ejection fraction of 30

1 percent or less by appropriate imaging techniques; and

2 1. Inability to perform on an exercise test at a workload equivalent
3 to 5 METs or less due to symptoms of chronic heart failure, or, in
rare instances, a need to stop exercise testing at less than this level
of work because of:

4 a. Three or more consecutive ventricular premature beats or three
5 or more multifocal beats; or

6 b. Failure to increase systolic blood pressure by 10 mmHg, or
7 decrease in systolic pressure below the usual resting level (see 4.00C2b);
or

8 c. Signs attributable to inadequate cerebral perfusion, such as
9 ataxic gait or mental confusion, and

10 2. Resulting in marked limitation of physical activity, as
demonstrated by fatigue, palpitation, dyspnea, or anginal
discomfort on ordinary physical activity, even though the
11 individual is comfortable at rest.

12 20 C.F.R. § 404, Part 404, Subpart P, Appendix 1, Listing 4.02B. In his testimony, Dr.

13 Dhaliwal's addressed all of these requirements.

14 Dr. Dhaliwal noted that plaintiff's ejection fraction was 30 to 35 percent, a value
15 which could meet the listing requirement of an "ejection fraction of 30 percent or less." Listing
16 4.02B. Furthermore, Dr. Dhaliwal noted that plaintiff was unable complete a cardiovascular
17 exercise test because of dizziness. AT 579. In addition, Dr. Dhaliwal found plaintiff to suffer
18 from a marked limitation of activity because of palpitation. AT 579.

19 In opining that plaintiff met this listing, Dr. Dhaliwal stated that plaintiff's
20 ejection fraction was "30 to 35 percent." AT 579. While possible that plaintiff's ejection
21 fraction is higher than 30 percent and therefore outside the bounds of the listing, it is also
22 possible that the ejection fraction is exactly 30 percent. The ALJ engages in a dialogue with Dr.
23 Dhaliwal during the hearing in which he questions whether 30 to 35 percent is within the listing,
24 AT 579-80; however, he fails to provide any discussion in his findings to demonstrate that
25 plaintiff's ejection fraction is in fact higher than 30 percent.

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1 This is not an instance where deference to the findings of the ALJ is required
2 because more than one rational inference can be drawn. Morgan, 169 F.3d at 599. The only
3 inference to be drawn is that the ejection fraction could be any amount between 30 and 35
4 percent. When evidence is not definite, the ALJ has a responsibility to consult with a ME in
5 order to assist in making a proper determination. DeLorme v. Sullivan, 924 F.2d 841, 848 (9th
6 Cir. 1991); SSR 83-20. The medical expert in this case provided an expert opinion that 30 to 35
7 percent was within Listing 4.02B. AT 580. In his findings, the ALJ provided no reason to
8 dispute that opinion. The ALJ's failure to explain his conclusion that the number was greater
9 than 30, and therefore outside the limits of Listing 4.02B, was not proper.

10 In addition, Dr. Dhaliwal stated that plaintiff stopped the exercise test after "two
11 minutes" because of dizziness. AT 579. In interpreting the test results provided by the
12 examining cardiologist, Dr. Dhaliwal testified:

13 It said dizziness. You know, but dizziness – if you read number
14 three, [inaudible] you know, I don't doubt it because his pressure
15 was 190 systolic which doesn't happen. So then if you read one
16 and then you read two [inaudible] limitation demonstrated by
fatigue, palpitation, [inaudible] and, you know, he complained of
dizziness. I don't know but, you know, I think with 30 percent
ejection fraction he meets the listing.

17 AT 579.

18 While Dr. Dhaliwal's testimony is confusing at time, due in equal parts to his
19 inability to succinctly and audibly answer the questions, as well as plaintiff's attorney's and the
20 ALJ's frequent interruptions, it is clear that he makes the requisite findings. His statements
21 regarding "one" and "two" must clearly be read as references to paragraphs one and two in
22 Listing 4.02B. His reference to "number three," given that it immediately followed his comment
23 about plaintiff's dizziness, a type of mental confusion, can fairly be read as a reference to
24 subparagraph C, the third subparagraph under paragraph one. However inarticulate it may have
25 been, Dr. Dhaliwal identified plaintiff's ejection fraction, his inability to complete the test due to
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1 mental confusion, and his palpitation. Despite the ALJ's statement to the contrary, Dr. Dhaliwal
2 met each of the elements of Listing 4.02B.

3 While the cardiac evaluation from examining cardiologist Dr. Breen showed
4 plaintiff to be clinically stable, AT 464, the ALJ did not utilize this as a basis for his rejection of
5 the ME's opinion. In fact, the ALJ simply restated the language of Listing 4.02B, providing no
6 reasoning for his dismissal of Dr. Dhaliwal's opinion. See Lewis v. Apfel, 236 F.3d 503, 512
7 (9th Cir. 2001)(“An ALJ must evaluate the relevant evidence before concluding that a claimant's
8 impairments do not meet or equal a listed impairment.”); see also Marcia v. Sullivan, 900 F.2d
9 172, 176 (9th Cir. 1990)(holding that the ALJ must adequately explain a finding that plaintiff did
10 not equal a listing). Remand is recommended in order to permit the ALJ to reconsider the
11 medical testimony and perform a proper evaluation of the ME's opinion based upon the evidence
12 in the record. Depending upon the outcome of that evaluation, disability may be found or
13 continuation of the sequential analysis may be required.

14 In addition to rejecting the ME's opinion that plaintiff met two of the listings, the
15 ALJ gave minimal weight to the functional assessment offered by the ME. Dr. Dhaliwal found
16 that plaintiff was able to lift 15 pounds occasionally and 10 pounds frequently, could stand less
17 than one hour in an eight hour workday, could sit for two to three hours in an eight hour
18 workday, and could walk for only 15 to 20 minutes at a time. The ALJ's rejection of this
19 functional capacity assessment was not in error.

20 In rejecting Dr. Dhaliwal's opinion, the ALJ noted that it was inconsistent with
21 numerous medical opinions in the record. These opinions included those offered by the non-
22 examining physicians at the State Agency, as well as those of the examining physicians, Dr.
23 Wyrtzes, Dr. Breen, and Dr. Jordan. AT 31. Given the contrary medical evidence in the record,
24 the ALJ conducted a proper evaluation, giving the non-examining, non-treating opinion of Dr.
25 Dhaliwal the weight permitted under the law. Waters v. Gardner, 452 F.2d 855, 858 n. 7 (9th
26 Cir. 1971) (“resolution[s] of conflicts in the testimony are solely the functions of the Secretary”).

1 The misinterpretation of Dr. Dhaliwal's testimony as it concerns plaintiff's
2 cardiac problems in no way undermines the ALJ's evaluation of Dr. Dhaliwal's opinion
3 regarding plaintiff's residual functional capacity. Dr. Dhaliwal reached his conclusion of
4 plaintiff's functional capacity based, in part, upon his opinion that plaintiff met Listing 4.02B.
5 However, this opinion is only one component of Dr. Dhaliwal's overall assessment of plaintiff's
6 abilities. As it concerns plaintiff's overall abilities, the ALJ provides ample bases to support his
7 belief that Dr. Dhaliwal's residual functional capacity assessment should not be credited.

8 Doctors from the State Agency evaluated all of the medical evidence to reach a
9 functional assessment less restrictive than Dr. Dhaliwal's. This evidence included an MRI image
10 of plaintiff's spine taken on March 25, 2000, that showed bulging discs and spinal cord
11 impingement. AT 292. Examining physician Dr. Wyrtzes found plaintiff capable of vocational
12 rehabilitation. AT 459. Examining cardiologist Dr. Breen determined that plaintiff was
13 clinically stable. AT 463-64.

14 Dr. Jordan, while apparently not having reviewed the March 2000 MRI,
15 conducted a thorough neurological examination to similarly conclude that plaintiff possessed the
16 ability to operate at a relatively high level of functioning. AT 357-58. Despite her failure to
17 review the MRI, her opinion remains reliable and provides substantial evidence to support the
18 ALJ's conclusion. Given the nature and extent of her examination, it is not apparent how
19 information from the MRI image would have changed her opinion. Dr. Jordan's conclusions
20 were based on the objective findings that came from her examination of plaintiff; objective
21 measurements of plaintiff's condition, strength, flexibility, senses, reflexes, coordination, and
22 mobility unaffected by a radiologic image of plaintiff's vertebrae. AT 355-57.

23 In addition, the ALJ's reliance on the examining physicians' opinions over the
24 opinion of Dr. Dhaliwal is further supported by the fact that Dr. Dhaliwal relied upon those same
25 doctors findings in order to reach his conclusion. AT 565-66. Dr. Dhaliwal conducted no
26 examination of plaintiff and made no objective findings as they concerned any of plaintiff's

1 conditions. While such non-examining physician's opinions can be valuable in determining
2 disability, rejection of them in favor of hands-on evaluations by examining doctors is not in error.
3 See Pitzer v. Sullivan, 908 F.2d 502, 506 (9th Cir. 1990).

4 The ALJ evaluated multiple opinions offered by the ME. While his findings were
5 correct in several aspects, the ALJ erred in his evaluation of Dr. Dhaliwal's opinion that plaintiff
6 met the listing for cardiac disability. Remand is recommended in order to permit the ALJ to
7 properly further evaluate the evidence and make findings supported by the facts in the record.

8 b. The ALJ Erred in his Finding that Plaintiff's Cardiac Impairment did not Meet or
9 Equal a Listed Impairment.

10 The ALJ found that plaintiff did not meet or medically equal any listed
11 impairment. AT 26-27. Given the improper rejection of Dr. Dhaliwal's opinion that plaintiff
12 met Listing 4.02B, this finding by the ALJ is not supported by substantial evidence. Remand is
13 necessary to permit the ALJ to evaluate whether or not plaintiff meets the listing for cardiac
14 impairment in light of his findings as they concern Dr. Dhaliwal's testimony.

15 Indeed, with regards to plaintiff's cardiac condition, the ALJ fails to apply any of
16 the available medical evidence to Listing 4.02B. The ALJ did state that the evidence was devoid
17 of any clinical or diagnostic findings to support a disability under Listing 4.01. AT 26.
18 However, other than a simple restatement of the findings of examining cardiologist Dr. Breen,
19 AT 24, and a near verbatim recitation of the regulatory language of the listing, AT 27, the ALJ
20 provides no explanation or analysis based upon substantial evidence in the record to support any
21 conclusion that plaintiff did not meet Listing 4.02B. See Lewis, 236 F.3d at 512 ("An ALJ must
22 evaluate the relevant evidence before concluding that a claimant's impairments do not meet or
23 equal a listed impairment."); see also Marcia, 900 F.2d at 176 (holding that the ALJ must
24 adequately explain a finding that plaintiff did not equal a listing). Remand is recommended in
25 order to permit the ALJ to adequately evaluate the entire medical record and reach appropriate

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1 findings regarding plaintiff's cardiac impairment that are supported by substantial evidence in the
2 record.

3 In spite of the problems in evaluating Listing 4.02B, the ALJ's conclusion that
4 plaintiff did not meet or equal the listing for spinal impairment (Listing 1.04A) was not in error.
5 The ALJ must consider the combined effects of plaintiff's mental and physical impairments in
6 determining whether an impairment meets or equals a listed impairment. Lester v. Chater, 81
7 F.3d 821, 828 (9th Cir. 1996). Even if a plaintiff does not meet a listed requirement, the
8 combined effects of plaintiff's ailments may equal a listed impairment. 20 C.F.R. § 404.1526(a).
9 In determining equality, the commissioner must consider whether the "symptoms, signs, and
10 laboratory findings are at least equal in severity to the listed criteria." 20 C.F.R. §
11 404.1529(d)(3).

12 As noted above, the ALJ properly rejected Dr. Dhaliwal's opinion as it concerned
13 plaintiff's spinal impairment. However, in addition to the ME, plaintiff's treating physician also
14 found plaintiff met all of the requirements for listing 1.04A. Unlike Dr. Dhaliwal, Dr. Daniel
15 stated explicitly that plaintiff suffered from motor and sensory loss in his upper extremities. AT
16 532. However, Dr. Daniel noted that this loss was the result of both plaintiff's spinal injuries and
17 his carpal tunnel. Id.

18 _____ Despite the treating physician's conclusion, the evidence in the record does not
19 support a finding that plaintiff's motor loss is met through either a spinal impairment or equaled
20 as a result of carpal tunnel syndrome or any other impairment. As noted below, the ALJ properly
21 discounted Dr. Daniel's opinion. The remaining medical evidence that the ALJ evaluated fails to
22 support any conclusion that plaintiff's injuries meet or equal Listing 1.04A. Marcia, 900 F.2d at
23 176.

24 No other physician concluded that plaintiff's spinal impairment, carpal tunnel, or
25 any other injury was severe enough to meet or equal the criteria for Listing 1.04A. Dr. Fujikawa
26 diagnosed tendinitis during the only visit where plaintiff complained to him of pain in the arms

1 and hands, AT 233; however, he fails to document any additional problems. No other doctor at
2 Med Clinic reports any complaints of upper extremity impairment. Dr. Jordan found plaintiff
3 suffered from carpal tunnel and neck pain, but that it only limited him to occasional activities.
4 AT 357. Doctors from the State Agency found plaintiff retained full motor strength. AT 334.

5 The ALJ's finding that plaintiff's spinal impairment did not meet Listing 1.04A
6 was proper. However, the ALJ's conclusion that plaintiff's cardiac problems did not meet
7 Listing 4.02B was in error. As a result of the ALJ's improper evaluation of the ME's testimony
8 and his failure to analyze the entire record as it applied to Listing 4.02B , remand is
9 recommended.

10 c. The ALJ properly weighed the medical opinions in this case.

11 The ALJ gave minimal weight to the functional assessment of plaintiff's treating
12 physician, Dr. Daniel.³ AT 25. In reaching this finding, the ALJ noted the inconsistency
13 between Dr. Daniel's objective medical findings and his functional assessment. Id. In addition,
14 the ALJ found numerous inconsistencies between Dr. Daniel's opinion and the other medical
15 opinions in the record. Id. The ALJ's weighing of the medical evidence was supported by
16 substantial evidence in the record and should not be disturbed.

17 The weight given to medical opinions depends in part on whether they are
18 proffered by treating, examining, or non-examining professionals. Lester v. Chater, 81 F.3d 821,
19 830 (9th Cir. 1995). Ordinarily, more weight is given to the opinion of a treating professional,
20 who has a greater opportunity to know and observe the patient as an individual. Id.; Smolen v.
21 Chater, 80 F.3d 1273, 1285 (9th Cir. 1996).

22
23 ³The ALJ mistakenly referred to Dr. Wiggins when discussing the weight to be given to
24 Dr. Daniel's opinion. This error was harmless. See Curry v. Sullivan, 925 F.2d 1127, 1129 (9th
25 Cir.1990) (harmless error analysis applicable in judicial review of social security cases). The
26 ALJ's placement of his discussion of reasons for weighing Dr. Daniel's opinion as he did,
immediately following the analysis of Dr. Daniel's functional assessment, as well as the fact that
the ALJ properly referred to Dr. Daniel's treatment notes in that discussion leaves little doubt
that the ALJ meant to refer to Dr. Daniel and not Dr. Wiggins.

1 To evaluate whether an ALJ properly rejected a medical opinion, in addition to
2 considering its source, the court considers whether (1) contradictory opinions are in the record;
3 and (2) clinical findings support the opinions. An ALJ may reject an uncontradicted opinion of a
4 treating or examining medical professional only for “clear and convincing” reasons. Lester, 81
5 F.3d at 831. In contrast, a contradicted opinion of a treating or examining professional may be
6 rejected for “specific and legitimate” reasons. Lester, 81 F.3d at 830. While a treating
7 professional’s opinion generally is accorded superior weight, if it is contradicted by a supported
8 examining professional’s opinion (supported by different independent clinical findings), the ALJ
9 may resolve the conflict. Andrews v. Shalala, 53 F.3d 1035, 1041 (9th Cir. 1995) (citing
10 Magallanes v. Bowen, 881 F.2d 747, 751 (9th Cir. 1989)). In any event, the ALJ need not give
11 weight to conclusory opinions supported by minimal clinical findings. Meanel v. Apfel, 172
12 F.3d 1111, 1113 (9th Cir. 1999) (treating physician’s conclusory, minimally supported opinion
13 rejected); see also Magallanes, 881 F.2d at 751. The opinion of a non-examining professional,
14 without other evidence, is insufficient to reject the opinion of a treating or examining
15 professional. Lester, 81 F.3d at 831.

16 Dr. Daniel opined that plaintiff was disabled as a result of back and upper
17 extremity problems as well as cardiac troubles. His opinion of plaintiff’s functional capacity was
18 that plaintiff was only able to lift and carry five pounds frequently and 10 pounds occasionally;
19 able to stand, walk, and sit for a maximum of 30 minutes at a time, for a total of two hours total
20 in an eight hour workday; with severely restricted postural limitations, and arm and finger
21 movements, as well as numerous environmental restrictions. AT 530-31. In his examinations,
22 Dr. Daniel consistently found plaintiff to suffer from numerous ailments, including chronic neck
23 pain, occipital neuralgia, depression, bilateral deQuervain’s tenosynovitis, bilateral lateral
24 epicondylitis, repetitive cumulative trauma in the upper extremities, ASHD, and non-insulin
25 dependent diabetes mellitus (NIDDM). AT 429, 432, 434, 437, 439, 448, 451, 478 - 93.
26 Supporting these conclusions were Dr. Daniel’s objective findings that plaintiff experienced

1 muscle tenderness with trigger points and decreased rotation in his para nuchal and trapezius
2 muscles, marked occipital scalp tenderness, positive Finkelstein's bilateral wrists, positive
3 Tinel's and Phalen's signs in both hands, decreased pin pick sensation in the first, second, and
4 third finger, and decreased grip in both hands. Id.

5 The ALJ found the full extent of Dr. Daniel's functional assessment that plaintiff
6 was unable to perform even sedentary work not supported by clinical evidence in the treatment
7 record. AT 25. While objective evidence supports Dr. Daniel's opinion with regards to
8 plaintiff's back and upper extremity, there is no indication in the record that Dr. Daniel had any
9 objective findings upon which to consider plaintiff's cardiac troubles. Indeed, the treatment
10 notes from Dr. Daniel make no mention of plaintiff's coronary artery disease or status post
11 coronary bypass graft surgery. See AT 429, 432, 434, 437, 439, 448, 451, 478-93. For the ALJ
12 to utilize this apparent overreaching by Dr. Daniel as a basis for weighing his opinion is not in
13 error. See Batson v. Commissioner of Social Security Administration, 359 F.3d 1190, 1195 (9th
14 Cir. 2004); Tonapetyan v. Halter, 242 F.3d 1144, 1149 (9th Cir. 2001).

15 In addition, the ALJ noted the contradiction between Dr. Daniel's functional
16 assessment of plaintiff and those offered by other medical experts in the record. AT 25. On two
17 occasions, non-examining physicians at the State Agency found plaintiff capable of a
18 significantly higher level of functioning than Dr. Daniel. AT 291-97, 328-34. State Agency
19 doctors consistently found plaintiff was able to frequently lift 20 pounds and occasionally lift 10
20 pounds; and that he could stand, walk, and sit for six hours in an eight hour workday. Doctors
21 disagreed on various aspects of plaintiff's postural and manipulative limitations; however, the
22 most conservative assessments from the State Agency still found plaintiff capable of occasional
23 balancing, AT 330, and unlimited reaching, AT 331.

24 The opinion of a non-treating, non-examining physician alone is not sufficient
25 evidence to upset the conclusions of a treating physician. Pitzer, 908 F.2d at 506 n. 4. However,
26 the contradictory opinion from a non-examining physician can support a rejection of the treating

1 physician's opinion when combined with other evidence in the record. Magallanes, 881 F.2d at
2 751-55. In this case, numerous medical opinions from plaintiff's other treating and examining
3 physicians provide the substantial evidence necessary to reject any conclusion that plaintiff was
4 disabled.

5 The ALJ found that evidence from plaintiff's treating physician and other doctors
6 affiliated with the Med Clinic failed to document any medical conditions to support a finding of
7 total disability. The treatment record from the Med Clinic includes examination notes from
8 various doctors, including Dr. Fujikawa, Dr. Liederman, Dr. Runte, and an unnamed
9 ophthalmologist.⁴ In these records, plaintiff consistently complains of various ailments,
10 including diabetes, AT 221, 224, 229, sinus problems, AT 304, a skin rash, AT 305, and foot
11 troubles, AT 307, 309.

12 However, evidence of severe spinal or back pain, numbness in the extremities,
13 carpal tunnel, or cardiac problems is scant in the Med Clinic records. Plaintiff did report to Dr.
14 Fujikawa on October 5, 1998, that he suffered pain in his thumbs that radiated to his arms. AT
15 223. No other notes in the record document any additional complaints. Furthermore, during an
16 acquaintance visit with Dr. Liederman on March 22, 2000, plaintiff made no complaints about
17 any spinal or back pain, or about carpal tunnel, chest pain or cardiac problems. AT 314-15. The
18 only evidence of pain medication contained in the Med Clinic records is a chart note that plaintiff
19 took Naprosyn, an anti-inflammatory used to treat inflammation, swelling, stiffness, and joint
20 pain associated with arthritis. AT 305.

21 Various examinations by specialists also failed to confirm the opinion of Dr.
22 Daniel. Dr. Jordan's neurological examination found plaintiff limited by carpal tunnel,
23 peripheral neuropathy, and asthma, but otherwise capable of lifting 25 pounds occasionally and
24

25 ⁴The medical records from Dr. Fujikawa come from a Med Clinic office in Carmichael,
26 California while the records from Dr. Liederman are from a Med Clinic office in Sacramento,
California.

1 10 pounds frequently and walking, standing, and sitting for up to six hours in a eight hour
2 workday. AT 357-58. Dr. Wyrtzes found plaintiff capable of vocational rehabilitation in spite of
3 his impairments. AT 459. Dr. Breen evaluated plaintiff's cardiac condition and determined that
4 plaintiff was clinically stable, finding no evidence of exercise induced ischemia. AT 463-64.

5 Numerous medical opinions contradict the conclusions of the treating physician.
6 While no particular finding contradicts the treating physician's opinion in its entirety, each
7 undermines some particular aspect of the broad-ranging and conclusory findings of Dr. Daniel.
8 Non-examining doctors with the State Agency contradicted the extent of plaintiff's impairment.
9 Various examining physicians offered differing opinions in their areas of expertise. The lack of
10 objective evidence to support Dr. Daniel's conclusions as well as the contrary medical opinions
11 are specific and legitimate reasons to give minimal weight to the treating physician. The ALJ's
12 weighing of the medical evidence was not in error.

13 d. The ALJ properly assessed plaintiff's credibility.

14 The ALJ assessed plaintiff's credibility, finding him less than fully credible with
15 regards to a number of his complaints. Based upon plaintiff's description of his daily activities,
16 as well as the medical evidence in the record, the ALJ found plaintiff's complaints of asthma,
17 diabetes mellitus, mental impairment, sleep problems, pain, and obesity to be slightly or not
18 credible. AT 28-30. This finding is not in error.

19 The ALJ determines whether a disability applicant is credible, and the court defers
20 to the ALJ's discretion if the ALJ used the proper process and provided proper reasons. See, e.g.,
21 Saelee v. Chater, 94 F.3d 520, 522 (9th Cir. 1995). If credibility is critical, the ALJ must make
22 an explicit credibility finding. Albalos v. Sullivan, 907 F.2d 871, 873-74 (9th Cir. 1990); Rashad
23 v. Sullivan, 903 F.2d 1229, 1231 (9th Cir. 1990) (requiring explicit credibility finding to be
24 supported by "a specific, cogent reason for the disbelief").

25 In evaluating whether subjective complaints are credible, the ALJ should first
26 consider objective medical evidence and then consider other factors. Bunnell v. Sullivan, 947

1 F.2d 341, 344 (9th Cir. 1991) (en banc). If there is objective medical evidence of an impairment,
2 the ALJ then may consider the nature of the symptoms alleged, including aggravating factors,
3 medication, treatment and functional restrictions. See id. at 345-47. The ALJ also may consider:
4 (1) the applicant's reputation for truthfulness, prior inconsistent statements or other inconsistent
5 testimony, (2) unexplained or inadequately explained failure to seek treatment or to follow a
6 prescribed course of treatment, and (3) the applicant's daily activities. Smolen v. Chater, 80 F.3d
7 1273, 1284 (9th Cir. 1996); see generally SSR 96-7P, 61 FR 34483-01; SSR 95-5P, 60 FR
8 55406-01; SSR 88-13. Work records, physician and third party testimony about nature, severity
9 and effect of symptoms, and inconsistencies between testimony and conduct also may be
10 relevant. Light v. Social Security Administration, 119 F.3d 789, 792 (9th Cir. 1997). A failure
11 to seek treatment for an allegedly debilitating medical problem may be a valid consideration by
12 the ALJ in determining whether the alleged associated pain is not a significant nonexertional
13 impairment. See Flaten v. Secretary of HHS, 44 F.3d 1453, 1464 (9th Cir. 1995). The ALJ
14 may rely, in part, on his or her own observations, see Quang Van Han v. Bowen, 882 F.2d 1453,
15 1458 (9th Cir. 1989), which cannot substitute for medical diagnosis. Marcia v. Sullivan, 900
16 F.2d 172, 177 n.6 (9th Cir. 1990). "Without affirmative evidence showing that the claimant is
17 malingering, the Commissioner's reasons for rejecting the claimant's testimony must be clear
18 and convincing." Morgan, 169 F.3d at 599.

19 The ALJ noted numerous factors undermining plaintiff's credibility. Plaintiff's
20 daily activities, which consisted of preparing meals, grocery shopping, doing laundry, daily
21 walks, watching television, reading the newspaper, driving, interacting with family, and going to
22 the movies, undermined the legitimacy of plaintiff's complaints. AT 28. Furthermore, the ALJ
23 noted the abundance of medical opinions in the record that contradicted plaintiff's subjective
24 complaints. AT 28-30.

25 Plaintiff's daily activities provide evidence that plaintiff's subjective complaints
26 were not credible. The simple fact that plaintiff was able to engage in some daily activities does

1 not compromise his subjective complaints of pain. See Benecke v. Barnhart, 379 F.3d 587, 594
2 (9th Cir. 2004); Vertigan v. Halter, 260 F.3d 1044, 1050 (9th Cir. 2001); Fair v. Bowen, 885 F.2d
3 597, 603 (9th Cir.1989) (holding that one need not be “utterly incapacitated” in order to be
4 disabled). However, the ALJ described the numerous activities of plaintiff that are consistent
5 with those necessary for productive work. See Morgan, 169 F.3d at 600 (finding plaintiff’s
6 ability to fix meals, do laundry and yard work, and occasionally care for a friend’s child
7 sufficient to undermine complaints of pain). The ALJ’s utilization of this factor to assess
8 plaintiff’s credibility was not in error.

9 Furthermore, the medical record failed to support the full extent of many of
10 plaintiff’s complaints. Plaintiff complained of asthma in his initial application. AT 140.
11 However, plaintiff failed to note during his testimony that he suffered any problems as a result of
12 his asthma, citing his headaches and foot fungal and cracking problems when given the
13 opportunity to describe any additional limitations not previously discussed. AT 559-60. The
14 treating physicians at Med Clinic note a history of asthma in their records, AT 244, 314;
15 however, they do not document any treatment or even list asthma treatments among plaintiff’s
16 current medications. See AT 303-305, 309. Indeed, during his initial interview by Med Clinic
17 doctor, Dr. Liederman, plaintiff stated that “[he never uses his asthma medication and] has had
18 no wheezing, coughing, or other symptoms recently.” AT 314. The absence of any breathing
19 distress is also noted by Dr. Breen, AT 462, Dr. Jordan, AT 355, and Dr. Hopkins, AT 519.

20 Plaintiff’s complaints regarding the severity of his diabetes mellitus were also
21 found by the ALJ to be only slightly credible. AT 29. As noted by the ALJ, in spite of plaintiff’s
22 complaints that his diabetes was severe enough to cause “swelling” and “pain, numbness, like
23 fire, like burning” in his hands and feet, AT 547, the medical record fails to support the full
24 extent of these allegations. AT 28. Plaintiff’s treating physicians felt no need to prescribe
25 insulin for plaintiff’s diabetes, AT 221, 303, 478, 547, and the examining physicians consistently
26 note symptoms resulting from diabetes that do not significantly limit plaintiff’s ability to

1 function, AT 357-58, 519. Furthermore, in spite of his subjective complaints, the examining
2 physicians as well as the State Agency doctors all opined that plaintiff was capable of extended
3 periods of activity on his feet.

4 There is a similar lack of objective medical evidence supporting the full extent of
5 plaintiff's complaints of mental impairment. While plaintiff complained of "longstanding"
6 mental issues, AT 557, psychiatric evaluations failed to document conditions as severe as those
7 presented by plaintiff. Plaintiff told his treating doctors that his mental impairments are "well-
8 controlled." AT 314. Examining psychiatrist Dr. Greenleaf found plaintiff fully capable on
9 multiple levels. AT 274. Examining psychologist Dr. Ardalan was similarly optimistic in his
10 assessment. AT 325. The State Agency found no severe impairments. AT 336.

11 The ALJ also found plaintiff's complaints of sleep apnea to be not credible. AT
12 30. Despite the need for a continuous positive airway pressure (CPAP) machine, AT 401, 558,
13 plaintiff failed to make any significant complaints to his doctors concerning sleep problems.
14 Furthermore, none of those doctors noted any signs of sleep deprivation consistent with sleep
15 problems.

16 Finally, the ALJ found plaintiff's complaints of pain and obesity partially credible.
17 AT 31. Plaintiff consistently responded in the negative when asked if he takes part in any daily
18 activity that requires any sort of ambulation or effort. AT 540-45. As with the other impairment
19 found less than fully credible, the ALJ noted the lack of objective medical evidence to support
20 these complaints of nearly complete enfeeblement. AT 30-31. Plaintiff's treating physicians at
21 Med Clinic failed to document evidence of severe pain limiting plaintiff, and Dr. Daniel provides
22 inconsistent evidence of increasing and decreasing periods of pain, AT 483-93. Plaintiff's
23 assessment during his twice monthly chiropractic adjustment was that his pain was "moderate to
24 severe," but never "severe." AT 377-98. In spite of his subjective complaints, Dr. Jordan, Dr.
25 Breen, and Dr. Wyrtzes all found that plaintiff's pain and obesity did not preclude him from
26 some functioning.

1 The lack of objective medical evidence to corroborate plaintiff's subjective
2 complaints of pain, in and of itself, is not a proper basis to discredit plaintiff. See Smolen v.
3 Chater, 80 F.3d 1271, 1285 (9th Cir. 1996). However, the ALJ is permitted to utilize the
4 ordinary techniques of credibility evaluation, including "other testimony by the plaintiff that
5 appears less than candid." Id., see also 20 C.F.R. 404.1529, SSR 96-7p. Given the extent of
6 plaintiff's other discredited complaints along with the lack of objective findings, the ALJ's
7 conclusion that plaintiff's complaints of pain were not entirely credible is not in error.

8 The medical record consistently fails to document conditions as severe as those
9 put forth by plaintiff. When combined with plaintiff's activities and the sheer volume of
10 questionable complaints, the ALJ's conclusions as to plaintiff's credibility were not in error. The
11 ALJ's findings that plaintiff's complaints were less than fully credible was valid and supported
12 by the record. The ALJ's credibility determination was based on permissible grounds and should
13 not be disturbed.

14 e. The ALJ did not Properly Determine Plaintiff's Residual Functional Capacity.

15 Social Security Ruling 96-8p sets forth the policy interpretation of the
16 Commissioner for assessing residual functional capacity. SSR 96-8p. Residual functional
17 capacity is what a person "can still do despite [the individual's] limitations." 20 C.F.R.
18 §§ 404.1545(a), 416.945(a) (2003); see also Valencia v. Heckler, 751 F.2d 1082, 1085 (9th Cir.
19 1985) (residual functional capacity reflects current "physical and mental capabilities").

20 Given the ALJ's erroneous dismissal of the ME's conclusions as they concern
21 plaintiff's cardiac condition, no findings nor any recommendation can be offered about the
22 resulting assessment of plaintiff's residual function. The sequential analysis permits
23 consideration of residual function by the ALJ only upon a finding that plaintiff does not meet a
24 listing. The ALJ did not make a proper finding in this regard. Remand is necessary in order to
25 allow the ALJ to make the necessary findings as they concern plaintiff's cardiac impairment and
26 to halt the inquiry or continue the sequential analysis as appropriate.

1 Accordingly, IT IS HEREBY RECOMMENDED that:

- 2 1. Plaintiff's motion for summary judgment be denied;
- 3 2. The Commissioner's cross motion for summary judgment be denied; and
- 4 3. This matter is remanded under sentence four of 42 U.S.C. § 405(g) for further
- 5 development of the record and further findings consistent with this order.

6 These findings and recommendations are submitted to the United States District
7 Judge assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(1). Within ten
8 days after being served with these findings and recommendations, any party may file written
9 objections with the court and serve a copy on all parties. Such a document should be captioned
10 "Objections to Magistrate Judge's Findings and Recommendations." Any reply to the objections
11 shall be served and filed within ten days after service of the objections. The parties are advised
12 that failure to file objections within the specified time may waive the right to appeal the District
13 Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

14 DATED: July 20, 2006.

15 
16 John F. Velez
17 UNITED STATES MAGISTRATE JUDGE

18 13

19 Velez.f&r.ss.wpd